

## Message Text

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ACTION EUR-25

INFO OCT-01 ISO-00 VO-03 L-03 SS-15 NSC-10 H-03 CIAE-00

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P R 050915Z SEP 73

FM AMEMBASSY MOSCOW

TO SECSTATE WASHDC PRIORITY 1691

INFO AMCONSUL LENINGRAD BY POUCH

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E.O. 11652: N/A

TAGS: CVIS UR

SUBJECT: USG REPRESENTATION LIST XV - STATUS REPORT

FOR EUR/SOV

REF: STATE 173851; MOSCOW 9623, 9585

1. BEGIN SUMMARY. FOLLOWING REPORT PROVIDED IN RESPONSE  
STATE REFTEL. AS OF SEPTEMBER 4, 88 OF 657 PERSONS AND 32  
OF 221 FAMILY UNITS ON USG REPRESENTATION LIST XV, PRESENTED  
TO AMBASSADOR DOBRYNIN JUNE 8, HAVE RECEIVED SOVIET EXIT PER-  
MISSION. THIS REPRESENTS SUCCESS RATIO OF APPROXIMATELY  
14 PERCENT IN REGARD TO BOTH PERSONS AND FAMILY UNITS ON REVISED  
LIST. AT SAME TIME, EXIT PERMISSION HAS BEEN REFUSED OUTRIGHT  
IN AT LEAST TWELVE CASES ON LIST, WHILE AN EVEN LARGER NUMBER  
OF CASES CONTINUE TO DRAG ON WITHOUT REPLY FROM SOVIET PASSPORT  
AUTHORITIES. THREE AMERICAN CITIZENS SEEKING REPATRIATION TO  
US ARE AMONG THOSE RECENTLY REFUSED EXIT PERMISSION, WHILE  
DELAYS AND OTHER DIFFICULTIES CONTINUE IN US-SOVIET MARRIAGE  
CASES. EMBASSY, LIKE DEPARTMENT, FINDS THAT CONGRESSIONAL  
CONCERN OVER THESE CASES AND EMIGRATION ISSUE IN GENERAL HAS  
INCREASED SHARPLY. END SUMMARY.

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2. TWENTY-TWO PERSONS ON REVISED REP. LIST XV (PRESENTED

TO AMBASSADOR DOBRYNIN JUNE 8), REPRESENTING EIGHT INDIVIDUAL/FAMILY UNITS, HAVE RECEIVED SOVIET EXIT PERMISSION SINCE SUBMISSION OF MOSCOW 9623 ON AUGUST 14. AS OF SEPT 4, THEREFORE, A TOTAL OF 88 OF 657 INDIVIDUALS, REPRESENTING 32 OF 221 CASES, HAVE RECEIVED EXIT PERMISSION. THIS CONSTITUTES APPROXIMATELY 14 PERCENT OF BOTH INDIVIDUAL PERSONS AND FAMILY UNITS ON REVISED LIST. IN SEVERAL INSTANCES, HOWEVER, EXIT PERMISSION HAS BEEN GRANTED TO SOME MEMBERS OF FAMILY UNITS, BUT REFUSED TO OTHER MEMBERS. MOREOVER, EXIT PERMISSION HAS BEEN REFUSED OUTRIGHT TO AT LEAST 12 FAMILY UNITS ON LIST, WHILE AN EVEN LARGER NUMBER OF CASES CONTINUE TO DRAG ON WITHOUT WORD FROM SOVIET PASSPORT (OVIR) AUTHORITIES. (NAMES FOLLOW BY SEPTTEL.)

3. GEOGRAPHICAL BREAKDOWN. 88 INDIVIDUALS WHO RECEIVED EXIT PERMISSION TO DATE COME FROM SIX UNION REPUBLICS: ARMENIA 29 (OF TOTAL 140); BELORUSSIA 5 (22); LATVIA 4 (46); LITHUANIA 1 (48); RSFSR 6 (44); UKRAINE 43 (298). ALTHOUGH THERE ARE CASES ON LIST FROM EIGHT ADDITIONAL REPUBLICS, NONE OF THEM HAVE RECEIVED EXIT PERMISSION TO DATE. AMONG SIX REPUBLICS CITED ABOVE, ONLY ARMENIA SHOWS INDICATION OF POSSIBLE MOVEMENT WITH APPROXIMATELY 20 PERCENT SUCCESS RATIO TO DATE. PERFORMANCE IN RSFSR AND THREE BALTIC REPUBLICS PARTICULARLY DISAPPOINTING, WHILE SUCCESS RATIO IN MOST HEAVILY REPRESENTED UNION REPUBLIC, THE UKRAINE, ONLY 14 PERCENT. FYI: UNOFFICIAL COUNT OF CASES FROM UKRAINIAN SSR ON REVISED LIST INDICATES APPROXIMATELY 55 OF 97 INDIVIDUAL/FAMILY UNITS (57 PERCENT) HAVE IDENTIFIABLY JEWISH SURNAMES. END FYI.

4. AMCIT REPATRIATION. SITUATION ON REPATRIATION EFFORTS OF SEVEN AMERICAN CITIZENS RESIDENT USSR WHO ARE INCLUDED ON OVERALL LIST AND HAVE ALSO BEEN SUBJECT OF SPECIAL EMBASSY EXIT VISA REPRESENTATIONS REMAINS AS REPORTED MOSCOW 9373 OF AUGUST 7. ONLY ONE OF THESE SEVEN CASES, WALTER KAZARIAN, HAS RECEIVED EXIT PERMISSION, WHILE TWO OTHERS, ARNOLD OZOLINS (MOSCOW 9601) AND ANASTASIA PATRICIA PETRUSEVICIENE (MOSCOW 7077) WERE REFUSED ONCE AGAIN. ONLY RECENT DEVELOPMENT IN THIS AREA IS AN ADDITIONAL REFUSAL, THAT OF RITA VARAV AND FAMILY OF TALLINN, ESTONIA. MRS. VARAV, BORN LIMITED OFFICIAL USE

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IN NEW YORK CITY SEPTEMBER 8, 1932, INFORMED EMBASSY BY LETTER OF AUG 20 THAT TALLINN OVIR OFFICIAL RECENTLY CONFIRMED TO FAMILY THAT OVIR HAD RECEIVED WORD OF USG INTEREST THEIR CASE, BUT OFFICIAL STATED THAT OVIR REPLY "ALREADY WAS 'NO' AND IT IS 'NO' AGAIN THIS YEAR." MRS. VARAV CLOSED LETTER, WRITTEN IN ENGLISH, WITH STRONG PLEA URGING USG TO DO EVERYTHING POSSIBLE TO ASSIST IN HER REPATRIATION.

5. MARRAIGE CASES. EMBASSY CONTINUING TO EXPERIENCE DELAYS AND OTHER DIFFICULTIES IN US-SOVIET MARRIAGE CASES. OF FOUR MARRIAGE OR FIANCE CASES RAISED IN NOTE TO MFA PRESENTED AUGUST 14 (MOSCOW 9663), ONLY ONE HAS BEEN RESOLVED FAVORABLY (FELDSTEIN). STATUS OF OTHER THREE CASES AS FOLLOWS: SOVIET CITIZEN RAZMIK GHARIBIAN CALLED EMBASSY ONCE AGAIN AUG 30 TO REPORT THAT YEREVAN OVIR STILL REFUSES TO REPLY TO HIS FEB 15 APPLICATION FOR PERMISSION JOIN WIFE IN US. MFA HAS NOT REPLIED TO EMBASSY INTERVENTION IN GHARIBIAN CASE OR THAT OF SOVIET CITIZEN VERA ANTONOVA FLOYD, IN WHICH MOSCOW OVIR HAS REFUSED EVEN TO ACCEPT HER APPLICATION TO JOIN HUSBAND IN US. (MRS. FLOYD HAS TELEPHONED EMBASSY SEVERAL TIMES IN RECENT WEEKS TO ASK STATUS OF OUR EFFORTS TO ASSIST.) MFA REPLY IN FOURTH CASE, THAT OF SOVIET FIANCE OF AMCIT LUCY KRAWCHUK, REPORTED MOSCOW 10074.

6. YUDKOVICZ CASE. ANOTHER CASE WHICH HIGHLIGHTS CONTINUING INTRANSIGENCE OF SOVIETS ON FAMILY REUNIFICATION ISSUE IS THAT OF MR. AND MRS. YEVGENIY YUDKOVICZ AND SON GARIK OF UZHGOROD, ZAKARPATSKAYA OBLAST, UKRAINE. THEY HAVE APPLIED CONTINUALLY SINCE 1968 FOR PERMISSION JOIN MRS. YUDKOVICZ'S ONLY LIVING RELATIVES, HER TWO AMCIT SISTERS WHO RESIDE PITTSBURG. (HER PARENTS DIED WHEN SHE WAS CHILD, REST OF FAMILY PERISHED IN AUSCHWITZ.) ALTHOUGH SOVIET EMBASSY SECOND SECRETARY KUZNETSOV HAS INDICATED TO SENATOR HUMPHREY IN JUNE THAT EXIT PERMISSION WOULD BE GRANTED, FAMILY HAS BEEN INFORMED SINCE BY UZHGOROD OVIR CHIEF SAVKO THAT THEY "WILL NEVER GET OUT." FYI: SENATOR HUMPHREY REPORTEDLY WAS PERSONALLY EMBARRASSED BY NECESSITY TO RETRACT HIS ASSURANCES TO US FAMILY THAT EXIT PERMISSION WOULD BE FORTHCOMING. THIS CASE HAS ALSO ATTRACTED STRONG INTEREST ON PARTS SENATORS

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SCOTT AND JACKSON. IN LETTER TO PITTSBURGH ATTORNEY SAUL DAVIS ON THIS CASE (COPY OF WHICH DAVIS SENT TO EMBASSY), SENATOR JACKSON STATED: "IT WAS PRECISELY SUCH CASES WHICH INSPIRED OUR CONGRESSIONAL INITIATIVE TO CONDITION THE EXTENSION OF MOST-FAVORED-NATION TARIFF TREATMENT AND US CREDITS TO THE SOVIET UNION AND OTHER COMMUNIST COUNTRIES ON FREE EMIGRATION." END FYI. MR. AND MRS. YUDKOVICZ VISITED EMBASSY SEPT 4 AND, AFTER BEING DETAINED ABOUT HALF HOUR BY MILITIAMEN POSTED OUTSIDE EMBASSY, WERE PERMITTED TO ENTER. MRS. YUDKOVICZ, IN EXTREMELY DISTRAUGHT CONDITION, STATED TO CONSOFF THAT EARLIER IN MORNING THEY HAD CALLED ON MFA CONSULAR ADMINISTRATION FIRST SECRETARY NECHAYEV, WHO DENIED ANY KNOWLEDGE THEIR CASE AND STATED THAT CONSULAR ADMINISTRATION "DOES NOT DEAL IN SUCH MATTERS." (EMBASSY NON-PAPER ON THIS CASE WAS ACCEPTED BY NECHAYEV ON JULY 17--REPORTED MOSCOW 8459.) MRS. YUDKOVICZ SAID THAT THEY RECEIVED SIMILAR RESPONSE IN CALL ON ALL-UNION OVIR OFFICIAL, AN UNIDENTIFIED COLONEL, WHO STATED INTER ALIA THAT US EMBASSY HAS "NO RIGHT" TO CORRESPOND WITH APPLICANTS FOR SOVIET EXIT PERMISSION.

7. COMMENT: LIKE DEPARTMENT, EMBASSY IS RECEIVING  
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INCREASINGLY LARGE NUMBER CONGRESSIONAL AND OTHER PUBLIC INQUIRIES FROM US IN FAMILY REUNIFICATION CASES. CHARGE HAS RAISED ISSUE ON SEVERAL OCCASIONS WITH MFA, AND CONSOFFS WILL APPEAL AGAIN THIS WEEK TO MFA IN SEVERAL CASES OF EXTREME HARDSHIP AND LONG-STANDING FAMILY SEPARATIONS (INCLUDING VARAV AND YUDKOVICZ). EMBASS EFFORTS IN THIS AREA, HOWEVER, HAVE HAD ONLY LIMITED SUCCESS, AND THE RESULTS ON THIS AND OTHER RECENT USG REPRESENTATION LISTS (23 PERCENT SUCCESS RATIO ON LISTS XIV AND XIII) REMAIN DISCOURAGING. EMBASSY CONSIDERS, THEREFORE, THAT USG DISAPPOINTMENT OVER CONTINUED SOVIET FOOT-DRAGGING ON THIS ISSUE SHOULD BE FORCEFULLY CALLED TO ATTENTION OF SOVIET OFFICIALS IN WASHINGTON AT EVERY APPROPRIATE OPPORTUNITY. BREAKING OF LOG-JAM IN THIS VITAL HUMAN AREA WOULD PROVIDE HIGHLY USEFUL SUBSTANCE IN DEPARTMENT AND EMBASSY EFFORTS TO MOLLIFY INCREASING CONGRESSIONAL CONCERN OVER MANY OF THESE CASES AND IN RELATION TO EMIGRATION ISSUE IN GENERAL.  
EXEMPT

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